

ICB Primary Care Commissioning Committee

Date of meeting	18 th January 2024
Title of paper	Dental Commissioning Plan
Presented by	Peter Tinson, Director of Primary Care
	David Armstrong, Senior Delivery Assurance Manager
Author	David Armstrong, Senior Delivery Assurance Manager
Agenda item	5c
Confidential	Yes

Executive summary

The purpose of this report is to seek approval for the costed dental commissioning plan for 2024/25.

The plan is primarily based on the dental access and oral health improvement programme which was previously received and agreed by the Committee at its meeting in September 2023 and ICB Board at its meeting in November 2023.

The plan is affordable within the ICB dental budget allocations.

Advise, Assure or Alert

Advise the committee:

- Of the costed dental commissioning plan for 2024-25.

Assure the committee:

- That the plan is fully funded and affordable with the current dental budget allocations.

Recommendations

The Committee is asked to approve the dental commissioning plan.

W	nich Strategic Objective/s	s does	s the r	eport o	contribute to	Tick				
1	Improve quality, including	g safet	y, clini	cal out	comes, and patient	X				
experience										
2 To equalise opportunities and clinical outcomes across the area										
3 Make working in Lancashire and South Cumbria an attractive and										
desirable option for existing and potential employees										
4	Meet financial targets and	d deliv	er imp	roved	productivity	X				
5	Meet national and locally	deter	mined	perforr	mance standards and targets	X				
6	To develop and impleme	nt amb	oitious,	delive	rable strategies	x				
Im	plications									
Yes No N/A Comments										
As	sociated risks	х			Included within a separate ris section of the paper	k				

	х			Dental access is currently captured
Are associated risks detailed on the ICB Risk	^			
				on the corporate risk register
Register?		-		
Financial Implications		Х		None fully within budget
_				allocations
Where paper has been disc	cusse	d (list)	other c	ommittees/forums that have
discussed this paper)				
Meeting	Date	9		Outcomes
Dental Services Group	30-N	ovem	ber-	Support for the proposed plan
	2023	5		
Conflicts of interest associ	iated v	with th	nis rep	ort
Conflicts of interest associ	iated v	with th	nis rep	ort
Conflicts of interest associ	ated v	vith th	nis rep	ort
	iated v	with th	nis rep	ort Comments
Impact assessments	ł			
Impact assessments Quality impact assessment	ł		N/A	
Impact assessments Quality impact assessment completed	ł		N/A	
Impact assessments Quality impact assessment completed Equality impact	ł		N/A X	
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Impact assessments Quality impact assessment completed Equality impact	ł		N/A X	

Report authorised by:

Craig Harris, Chief Operating Officer

ICB Primary Care Commissioning Committee 18th January 2024

Dental Commissioning Plan

1. Introduction

- 1.1 This paper is to provide detail of and seeks approval from the committee to the following:
 - The dental commissioning plan for 2024/25.
 - The timing of implementation to allow for a full year investment into the programmes.

2. Background

2.1 When dental services were delegated to the ICB it included all aspects of NHS dental healthcare, including primary care, secondary acute dental care and community and special needs dental care. The financial information section below provides more detail, but a large proportion of the delegated funding is committed to services based on inherited contractual commitments. This is detailed in table below:

Dental Service	Number of Contracts
Primary care dental	202 Dental Practices
Secondary care dental	10 NHS Trusts
Community & special care dental	2 Providers

- 2.2 The primary care dental services are based on contracts held by high street dental providers, in perpetuity, and based upon activity and values arising from the introduction of the general dental services (GDS) contract in 2006. The ICB are therefore contractually bound to these historically based and located contracts.
- 2.3 Opportunities to target investments in specific patient cohorts or geographies arise when dental providers choose to hand back all or a proportion of their contract.

3. The Dental Access and Oral Health Improvement Programme

3.1 The Dental Access and Oral Health Improvement Programme (DAOHIP) is a clinically led programme to identify and develop new and innovative programmes and to promote and propose investments to improve two critical aspects of the dental system – access and oral health.

- 3.2 The main objective of the DAOHIP is to improve access to dental services alongside improving oral health and aims to:
 - Use objective measures to help prioritise which areas of Lancashire and South Cumbria are in most need of dental access and oral health support.
 - Reduce access and oral health inequalities across the ICB by developing evidence-based care pathways.
- 3.3 The DAOHIP has already identified three areas for immediate investment:
 - Paediatric Services- children's oral health in LSC is very poor, with the prevalence of decay in some areas double that to the England average.
 - Elderly Services- improved services are required to support our elderly population in Care Homes
 - Urgent Care- the universal coverage across the ICB delivering access to any patient in need of urgent care arising from dental pain or bleeding, or patients from a priority group is still identified as a need.

4. Dental Commissioning Plan

- 4.1 The proposed dental commissioning plan is a full annual plan for 2024/25 and seeks to invest recurrently available funding in a non-recurrent manner whilst longer term investment decision are considered.
- 4.2 The first three schemes, identified as the highest priority, are led and developed directly from the DAOHIP. The specific locations where investments will be made will be determine by the investment framework due to be ratified by the Committee in February 2024.
- 4.3 The other proposed schemes have been developed to increase capacity, improve service delivery, and enhance the dental system in order to manage and mitigate risks and service problems arising across the ICB dental system in totality.
- 4.4 The below provides a summary of the proposals for 2024/25.

Description	Priority	Investment 2024-25
Child Access & Oral Health Improvement	1	£981,200
Care Homes	2	£338,000
Pathways 1, 2 & 3	3	£908,400
Managed Clinical Network (Restorative Dentistry)	4	£31,000
Expansion of Orthodontic Services	5	£200,000
Intra Oral Scanners	6	£60,000
Surgical Exposure Service for Paediatrics	7	£20,000
Tier 1 services – General Dentist with Special Interests	8	£12,500
Sedation Services	9	£105,000
Advice & Guidance	10	£40,000
M&LCSU Management Support	11	£210,000
Total		£2,906,100

- 4.5 The schemes have been developed and prioritised in conjunction with the local dental network and local dental committee to ensure that they are clinically led, prioritise the most pressing health inequalities and are attractive to the dental profession locally. Additional support has been provided from a wider group of stakeholders including consultants within local provider trusts, the regional consultant in dental public health, the ICB dental clinical fellow and the dental clinical advisor.
- 4.6 The primary care dental team proposed dental commissioning plan is aligned with the ICB planning processes, with all content reflected in the planning assumptions.
- 4.7 Further details of the schemes are included within appendix one, including a summary of the expected benefits.

5. Financial Information

- 5.1 The ICB receive allocations specifically identified for dental services, the allocations cover all aspects of dental services. The allocation is utilised to set the budgets across these three areas based on existing commitments, historic spend and to develop and enhance the services offered to the patients across the ICB.
- 5.2 The primary care dental and orthodontic contracts are defined as in perpetuity they are rolled forward on an annual basis unless specifically amended. The contracts are based upon targeted Units of Dental Activity (UDAs) or Units of Orthodontic Activity (UOA's) which roll forward on a recurrent basis, with costs uplifted for the annual Doctors and Dental Renumeration Board (DDRB) inflationary uplifts, all of which is full funded and budgeted for as part of the annual financial planning processes.
- 5.3 The majority of the primary care budget could be described as fixed as it is based upon the existing contracts in place, however a number of providers have handed back their contracts, it is the resources arising from these hand backs which allow for changes and new innovative investment programmes, as described and included in the commissioning plan, to be funded.
- 5.4 The secondary care dental contracts will be aligned to the overarching acute contracting terms and conditions applicable to all ICB acute contracts. The ICB acute contracts are developed using the payment by results system and paid for using national tariffs. The contractual terms and conditions for 2024/25 will need to reflect the systemic changes encountered in 2023/24 with providers struggling to sustain services, with some local providers having to suspend or reduce some services such as orthodontics and restorative dentistry, both services being officially identified as being fragile services. The secondary dental budget will be based upon the activity demanded and capacity delivered by acute providers, with contracts reflecting the expected level of service delivery in 2024/25. All additional resources to fund the investments in the dental commissioning plan will be fully funded from within the overall allocation.

- 5.5 The community and special care dental contracts are based upon existing contractual terms and conditions, all be it on time limited contracts held with the Lancashire Collaborative and North Cumbria Partnerships. The only currently forecasted changes in 2024/25 will be the implementation of the DDRB inflationary uplifts for 2024/25, these are historically funded by NHS England when negotiations are concluded, and adjustments implemented.
- 5.6 All aspects of the ICB dental financial planning are reconciled to the dental allocations, budgets will be set as described above.
- 5.7 The investments in the commissioning plan are fully restricted to the values available and arising from the contractual handbacks, this is designed to ensure that the investment can be made from resources that are fully funded but not fully committed, therefore removing as far as possible any financial risks.
- 5.8 The total value of the recurrent handed back contracts is more than £4m therefore the proposals are substantially less than the resource available. This process is not expecting to permanently reinvest resources from primary care dental, if for example resources become available from the existing secondary dental budgets these will be utilised for the non-recurrent investment in those investments into the acute sector.

6. Risk

- 6.1 Financial risks have been mitigated as far as possible, only resources that were historically committed through contracts and, therefore, fully and recurrently funded have been identified to finance the proposed investments. The proposed investments are also predominantly non recurrent, many are one-off investments, those that are service based are initial pilot programmes that can if proven to be unsuccessful and not delivering the intended benefits, or if financial conditions change in an adverse manner, be terminated.
- 6.2 Clinical risks have been mitigated as far as possible, the DAOHIP is a clinically led programme, and the highest priority investments arise directly from this programme. Other investments arise directly to mitigate service delivery issues that have arisen within the current financial year.
- 6.3 The highest priority investments are to be implemented in the areas identified as having the greatest clinical need, this is to directly react to the issues of oral health inequity identified in the DAOHIP.
- 6.4 The contracts for pathways one, two and three terminate on the 31 March 2023. Providers require sufficient notice to manage their appointment books, around two months, to ensure that there is no interruption in provision.

7. Recommendations

7.1 The committee is asked to:

• Approve the dental commissioning plan for 2024/25.

David Armstrong

Senior Delivery Assurance Manager

Appendix 1 – Detailed Dental Commissioning Intentions 2024-25



Pathway	Priority	Q1	Q2	Q3	Q4	Total (000s)
		Apr - Jun 24	Jul - Sep 24	Oct - Dec 24		
Child Access and Oral Health Improvement	1	£264,800	£234,800	£240,800	£240,800	£981,200
Care Homes	2	£84,500	£84,500	£84,500	£84,500	£338,000
Pathways 1, 2 & 3	3	£304,200	£304,200	£150,000	£150,000	£908,400
Managed Clinical Network (Restorative)	4	£7,750	£7,750	£7,750	£7,750	£31,000
Expansion of Orthodontic Services	\$	£50,000	£50,000	£50,000	£50,000	£200,000
Intra Oral Scanners	6	£60,000	£0	£0	£0	£60,000
Surgical Exposure Service for Paediatrics	7	£5,000	£5,000	£5,000	£5,000	£20,000
Expansion of Primary Tier 1 service - General Dentist with Special Interests	8	£0	£2,500	£5,000	£5,000	£12,500
Sedation Service	9	£26,250	£26,250	£26,250	£26,250	£105,000
Advice & Guidance	10	£10,000	£10,000	£10,000	£10,000	£40,000
M&LCSU Management Support	11	£52,500	£52,500	£52,500	£52,500	£210,000
		£865,000	£777,500	£631,800	£631,800	£2,906,100

Recurrent Handbacks

No. No. <th>Pathway</th> <th>Schime Details</th> <th>Comments/Costings</th> <th>Benefits and Outcomes</th> <th>Priority</th> <th>Area</th> <th>Q1</th> <th>Q2</th> <th>Q3</th> <th>Q4</th> <th>2024-25</th> <th>Risks</th> <th>Mitigations</th>	Pathway	Schime Details	Comments/Costings	Benefits and Outcomes	Priority	Area	Q1	Q2	Q3	Q4	2024-25	Risks	Mitigations
Image: section interpretation inte			Child Access 7 areas and 2 towns (Barrow, South Lakeland, Blackburn, Burnley, Blackpool,	Outcomes:	,		Apr - Jun 24	Jul - Sep 24	Oct - Dec 24	Jan - Mar 25	Total (000s)	TOTAL OF COMPANY OF CO	muganas
Image: set in the set i	Old Access and Oni Health Improvement	with some wakening for treatment for ower 550 of Their II fen in jan. This pathway simis to integrate primary care dental teams with local addressly and population health colleagues in providing an integrated approximation to powerform through a nurse led behaviour change programme while offering discular lare for sympositic challers in plan referred into care via the urgent care pathway.	Includious hypotheses, and the town of Horizonda and Satelinerdiae vise the privity area). Also Includios shared and using the special Schemers and CSS. Each State of Schemers and Schem	Selections of a segret click for 10.000 families, parents or carrier of dhifteen A reduction in carrier is under 5 year of the event to load affanc hidres in pain who carl's attend school dwe to pain from tooth foregram. Transformed primary care workforce with more experience in managing symptomics children, using enhanced care techniques which will be minited bioscentration of careful tara, by provide any annot denire jab role and particle for the whole denart tarant support the recomment and relation of careful tara, by provide any annot denire jab role and particle for the whole denart tarant apportunities.	1	Primary Care						conducted in December 2023 led to 51 practice stating they would wish to be part of this programme, the risk highlighted is the commissioning cacpainy is insufficient to accept all Eol offers - prioritised allocation.	3) Phasing the implementation and working with elipicized or the exhaust propriet of will encourted
Image: Properties of the second se			the implementation of the Child Access and Oral Health Improvement and the Care Homes				£8,000	£8,000	£8,000	£8,000	£32,000	1) pressures arising on the call handling service due to the high prioirty investmen in Paediatric Access and Care Homes	ıt
Mark			Funding to support the Duntal Access & Oral Health Improvement Programme with additional resources for communications and public relations. Communications is destified as a keep pillar of th programme as a value, whoto providing unificant resources to solutional and public to the programme as unitariated and an extension of the programme will not be as successful.						£0	£0		Dental Access and Oral Health Improvement programme is communications, this is an intergral part	1) The resources will be used to communicate the outcomes and proposals from the DA&OHP
Image: Section Control Contrelo Control Control Control Control Control		In recent years there has been increasing focus on improving the quality of care for residents in care homes and in ensuring that care	Total				£264,800	£234,800	£240,800	£240,800	£981,200		
Non-many production of the set of	Care Nomes	Anoth the Centrum was explored to tabled a more comprehense exploration on other than to meet the second other than the second other tables and tables a	1 session per week Max of £650 per session (includes clinical delivery), however a nurse led training/engagement sessio with a care home would be £200.	proter uncertainting of annual for many homes waining a none permanent statistics to be examinissioned in the lative. The environment performant performa	2	Primary Care	£94,500	694,500	184,500	284,500	£338,000	the service mobilises. 2) Uncertainty of the number of provider	e ECT resulted in 22 practices responding
Image: A line is a line in a line line in a line in a line in a line in a	Pethonys 1, 2 & 3	The particupany provides services to that their due for these ar region densities of an available to tack the theory for the service densities are due to the service of the service densities are due to the service of the service densities are due to the service due to the	Support for Lingent Care and Follow Up Care (Nathway 1 is officet, pathways 20) affliet and funded)	Pathway 2 Approximately 5,000 follow up appointments for patients requiring treatment having already had an urgent need addressed Pathway 3	3	Primary Care	£304,200	£304,200	£150,000	£150,000	£308,400	31/03/24, without a thorough review of the benefits to patients and services this create a major risk to any proposed ongoing commissioning intentions, therefore a 6 month extension is proposed. The direct cost is included, the	 Resources have already been identified to fully there in high any 1, 2, 3, 5 everyimpering the resource of the second second second second second second second second second second second second and second
Image: production serves (not build you was under to product you was unde	Managed Clinical Network (Restorative)		Creation and support for a Restarable Dotticity managed circuid networks.	The bending will accurs 1 socions per month for a Rotorative MCN ONe' to provide dirical leadership in the standom atom of restorative services across the ICD.	4	System wide	£7,750	£7,750	£7,750	£7,750	£31,000	resources into the UHMB Restorative Svs was that an MCN was formed to develop	 The MCN can be implemented and developed 2) This was a part of the agreement relating to the suspension of referrals to UMMB Restorative
Nonescape Descent point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the stands of the point notice using company of it much is topic of the point notice using topic of the stands of the point notice using company of it much is topic of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the stands of the point notice using topic of the point notice using	Expansion of Orthodontic Services	orthodottes sweting to work in secondary care, which is contributes to the US challenges of being date to provide a realiser an experimie service. The not of imprace to prefer care to all all ot the Completion with RTM plantox. East Lancebra Teaching Hospitalities is a the urigan position of being date to equand the secondary care service by employing an additional consultant for 0.7 WTE par weak, which would greatly improve the realistice of the ICB secondary care service offer.	Acute Orthodontics has been identified as a fraelle services across the ICB - with the workforce	accordary care services. The ICB would be an anuch better position to progress with its transformation or secondary care orthodostics into a pan KS service, reducing gather impact felt by long wast times, contributing to support for other trusts where there are significant challenges with gaps in provision and unwarrented longer patient wast times.	5	Acute	£50,000	£50,000	£50,000	£50,000	£200,000	as being a fragiule service, at risk primari	 Permitting the employment of a further consultant at East Lancachire Hospitals NHSFT will provide further assurance of the services sustainability and resilience into the future.
procedure in secondary care. Lengthy delays in wait times, mean that children are waiting over 12 months before they can	Non Recorrent Funding for Infrastructure	Presently patient models are taken wirking a compound that reuch in a physical model of the patient mouth. Surging and managematism of the models, proves costly and combersome when trying to move patient treatments between hospital sites and also primary care. Using into and scanness to make a 3D digital mage after source patient treatment for the critical model of mouth, that can also be manipulated to the multie applications of a complex. Due of this technologies to be deviated in model of the mosth, that can also be manipulated to the multie applications of a complex. Due of this technologies that be deviated for the mosth, that can also be manipulated to the multie applications of the complex. Due of this technologies that be deviated for the mosth, that can also be manipulated to the multies applications of the complex provides in the complex pro	is the and usaneer. One for each hespital department. Supports the modernisation of the or the dente pathway.	Space currently used for the storage of physical models will start to be utilised for patient treatment and consultantion. LSC Orthodonic service will be seen by clinicians considering a position in secondary care and working in LSC, will see the LSC	6	Acute	£60,000				£60,000		
Single Lipsense Sinks for Pediation by delivering the separate in Kinary Care, the wat time is prasty netocol and care sham delivered distance to the mathemed of the matheme	Surgical Exposure Service for Peediatrics	consistent and a part of the second part of the sec	Creation of a Tier 2 Paeduatric Service to reduce Acute Admissions Values currently estimated - awaiting ELMT notification of the numbers of patients, and a cost per review	It would reduce the number of children requiring hospital treatment for care, and in turn goed up the orthodoxic treatment patheap. Reduction in risk tap patients from root recorption and less damaged to roots for children who are waiting many months for treatment, in certain circumstances.	7		£5,000	£5,000	£5,000	£5,000	£20,000	1) Uncertainty over the net impact on acute activities	 Implement assuming no net reductions in acute activity, the service being of a higher quality for patients by avoiding hospital attendances where possible
Expansion of Phramy Ter 1 survice - General Interests Expansion of Phramy Ter 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Support the noculment and retention of worldrara Approx 1 survice - General Interests Approx 1 survice - Genests Approx 1 survice - Genests <th< td=""><td>Expansion of Primary Tier 1 service - General Dentist with Special Interests</td><td>care providers to develop closer working relationships with secondary care providers testing the feasibility of restorative</td><td></td><td>Exhaustion the chills of primary save dontal teams</td><td>8</td><td>Primary Care</td><td>£D</td><td>£2,500</td><td>£5,000</td><td>£5,000</td><td>£12,500</td><td>1) Uncertainty of the number of provider 2) Risk of capacity in PINC to deliver some schemes in a timely manner.</td><td>1) Delivery Assurance will seek expressions of neterests from across the ICB primary care providers. 2) Replicate existing models implemented for similar programmes.</td></th<>	Expansion of Primary Tier 1 service - General Dentist with Special Interests	care providers to develop closer working relationships with secondary care providers testing the feasibility of restorative		Exhaustion the chills of primary save dontal teams	8	Primary Care	£D	£2,500	£5,000	£5,000	£12,500	1) Uncertainty of the number of provider 2) Risk of capacity in PINC to deliver some schemes in a timely manner.	1) Delivery Assurance will seek expressions of neterests from across the ICB primary care providers. 2) Replicate existing models implemented for similar programmes.

Sedation Training	secondary user for entraction-under a general anaeshetic (IGA. This proposal will develop a memory of primary case and a second second replace (the need for secondary case admission and reducing (the present GA waithis in hospital.	and pauliatics - relacions de need for GA extractions Admunity - 30 practices at C16.500 per practice	Development of the don't latent for the default investes and one default in each practice training for both initiation and intervention setables. Baselite Baselite in a secondary care attemption of the defaults of the secondary of the default initiation and Baselite in a secondary care attemption for detactions Baselite in accordary care attemption for detactions Relative access to care for patients who are in pain build do not mark the PJ or P2 others for secondary care.	9	Primary Care	£26,250	£26,250	£26,250	£26,250	£105,000	
Non Neccurent Infrastructure	Availations and Orthodoteck have been developing initiatives that reduce the need for patients to attend an acute setting for care. Managing additionality is a privately care and in forms or pacebolic in sciencides care, thereby reducing the number of patients waiting coversit, it also provides a rome diverse by nine for discrission in Network. Indicated to this carego of initiatives, it the opportunity to othins ad gital advectional and any models the plage into the PSS inferral specing of initiatives, it the opportunity to othins ad gital advection and plants models the plage into the PSS inferral specing initiatives, its the opportunity to othins ad gital advection and any acute of to be inferral specing in the developed by PSD. This models has an added beamfit as italians a YMand care's result to which the backeting which can be accessed on any opportent with the marketing the address into the two the two the which the backeting the private the science of accessing any provider with the marketing the address into the two		An outcome of this investment is a flowdards that builts on the existing electronic referral platform and will allow: Owned resorts history and scondords, the store of the st	10		£10,000	£10,000	£10,000	£10,000	£40,000	
	MLCSD bus provided proposal for supporting the transformation of secondary dental anvious. The proposal includes databal outport for bolinery Assurance and win RP Rogramme Management and Project Management support to lead on the Transformation of Secondary Dental Services across the KS.	Programme and project management support	Programme and project management support to deliver the transformation of Praglie secondary care dental services (Orthodonic and Redorative).	11		£52,500	£52,500	£52,500	£52,500	£210,000	 The proposal has been extended into 2024-25 to mitigate the risk the resources end in March24 and the transformation is not completed.
						£865,000	£777,500	£631,800	£631,800	£2,905,100	